

**THE NATIONAL CONSTRUCTION AUTHORITY
BILL, 2011**

ARRANGEMENT OF CLAUSES

Clause

PART I—PRELIMINARY

1—Short title and Commencement.

2—Interpretation.

**PART II—THE NATIONAL CONSTRUCTION
AUTHORITY**

3—Establishment and incorporation of Authority.

4—Headquarters.

5—Functions of the Authority.

6—Powers of Authority.

7—Membership of the Board.

8—Vacation of office.

9—Conduct of business and affairs of the Board

10—Remuneration of Board members.

11—Delegation by the Authority.

12—Executive Director.

13—Staff of the Board.

PART III—TRADING AS A CONTRACTOR

14—Requirement for registration.

15—Meaning of “Contractor”.

16—Application for Registration.

17—Registration of foreign contractors.

18—Registers of Contractors.

19—Publication of registers and lists.

20—Publication prima facie evidence of registration.

Inquiries by the Board

21—Inquiry into conduct of contractors.

22—Suspension.

23—Deletion of name.

24—Powers of the Board with regard to register.

PART IV—APPEALS BOARD

25—Establishment.

26—Board may make rules.

27—Expenses of the Appeals Board.

PART V—FINANCIAL PROVISIONS

28—Funds of the Authority.

29—Imposition of levy.

30—Financial year.

31—Annual estimates.

32—The National Construction Authority Fund.

33—Accounts and audit.

34—Investment of funds.

PART VI—MISCELLANEOUS

35—Protection from liability.

36—Common seal.

37—Significance of documents.

38—Protection of name.

39—Power to dissolve Board.

40—Power to make Regulations.

SCHEDULES

FIRST SCHEDULE—BODIES TO NOMINATE BOARD MEMBERS.

SECOND SCHEDULE—CONDUCT OF THE BUSINESS AND AFFAIR OF THE BOARD.

**THIRD SCHEDULE—CLASSES OF CONTRACT WORKS
MEMORANDUM OF OBJECTS AND REASONS**

**THE NATIONAL CONSTRUCTION AUTHORITY
BILL, 2010**

A Bill for

AN ACT of Parliament to provide for the establishment, powers and functions of the National Construction Authority and for connected purposes

ENACTED by the Parliament of Kenya, as follows—

PART I—PRELIMINARY

Short title and Commencement.

1. This Act may be cited as the National Construction Authority Act, 2010, and shall come into operation on such date as the Minister may, by notice in the Gazette, appoint.

Interpretation.

2. In this Act, unless the context otherwise requires—

“Authority” means the National Construction Authority established under section 3;

“Board” means the Board of the Authority established under section 7;

“ chairperson” means the chairperson of the Board appointed under Section 7 (1);

“class” in relation to contract, means any of the classes of contract works set out in the Third Schedule in respect of which a contractor may be licensed by the Board;

“Committee” means the State Corporations Advisory Committee established under the State Corporations Act;

Cap. 446

"company" means a company within the meaning of the Companies Act;

Cap. 486

"construction site supervisor" means a person assigned to the construction site by a contractor to supervise construction works;

"construction industry" means the industry concerning construction works;

"construction works" means the construction, extension, installation, repair, maintenance, renewal, removal, renovation, alteration, dismantling, or demolition of-

(a) any building, erection, edifice, structure, wall, fence or chimney, whether constructed wholly or partly above or below ground level ;

(b) any road, harbour works, railway, cableway, canal or aerodrome;

(c) any drainage, irrigation or river control works;

(d) any electrical, mechanical, water, gas, petrochemical or telecommunication works; or

(e) any bridge, viaduct, dam, reservoir, earthworks, pipeline, sewer, aqueduct, culvert, drive, shaft, tunnel or reclamation works, and includes any works which form an integral part of, or are preparatory to or temporary for the works described in paragraphs (a) to (e), including site clearance, soil investigation and improvement, earth-moving, excavation, laying of foundation, site restoration and landscaping.

“contractor” means a person registered under section 15;

“executive director” means the executive director of the Authority appointed under section 12;

“member” in relation to the Board or the Appeals Authority includes the chairman and the vice-chairman;

“Minister” means the Minister for the time being responsible for matters relating to public works;

“person” includes a firm or body of persons, whether corporate or unincorporate;

“register” means the Register of Contractors maintained by the Authority in accordance with the provisions of this Act;

“registered” in relation to any contractor means a contractor whose name is entered in the relevant register;

“Registrar” means the executive director;

**PART II—THE NATIONAL CONSTRUCTION
AUTHORITY**

Establishment and
incorporation of
Authority.

3. (1) There is hereby established an Authority to be known as the National Construction Authority.

(2) The Authority shall be a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of –

- (a) suing and being sued;
- (b) taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property; and
- (c) borrowing and lending money; and
- (d) doing or performing all other things or acts which may be lawfully done or performed by a body corporate for the furtherance of the provisions of this Act.

Headquarters.

4. The Headquarters of the Authority shall be in Nairobi.

Functions of the
Authority.

5. (1) The object for which the Authority is established is to oversee the construction industry and coordinate its development.

(2) Without prejudice to the generality of subsection (1), the Authority shall—

- (a) promote and stimulate the development, improvement and expansion of the construction industry;
- (b) advise and make recommendations to the Minister on matters affecting or connected with the construction industry;
- (c) undertake or commission research into any matter relating to the construction industry;
- (d) prescribe the qualifications or other attributes required for registration as a contractor under this Act;
- (e) assist in the exportation of services connected to the construction industry;

- (f) provide consultancy and advisory services with respect to the construction industry;
- (g) promote quality assurance in the construction industry;
- (h) encourage the standardisation and improvement of construction techniques and materials;
- (i) initiate and maintain a construction industry information system;
- (j) provide, promote, review and co-ordinate training programmes organized by public and private accredited training centers for skilled construction workers and construction site supervisors;
- (k) accredit and register contractors and regulate their professional undertakings; and
- (l) accredit and certify skilled construction workers and construction site supervisors.

(3) The Authority shall ensure that the performance of functions under this Act is in furtherance of the policy Government for the time being in force in relation to the construction industry.

Powers of Authority.

6. (1) The Authority shall have all the powers necessary for the proper performance of its functions under this Act, and, in particular, but without prejudice to the generality of the foregoing, the Authority shall have power to—

- (a) award certificates of proficiency to contractors, skilled construction workers and construction site supervisors;
- (b) with the approval of the Minister, impose fees or any other charges as it deems fit in respect of any of its functions or powers;
- (c) with the approval of the Minister, establish or expand, or promote the establishment or expansion of, companies, corporations or other bodies to carry on any activities related to construction either under the control or partial control of the Authority or independently; and
- (d) receive, in consideration of any services that may be rendered by it, such commission or payments as may be

agreed upon with any person.

Membership of the Board.

7. (1) There shall be a Board of the Authority which shall consist of—

- (a) a chairperson, who shall to be appointed by the Minister from among the members appointed under paragraph (f);
- (b) the Permanent Secretary in the Ministry for the time responsible for matters relating to public works;
- (c) the Permanent Secretary in the Ministry for the time responsible for matters relating to roads;
- (d) the Permanent Secretary in the Ministry for the time being responsible for matters relating to local government;
- (e) the Permanent Secretary to the Treasury;
- (f) seven members, comprising representatives of each of the organizations specified in Part I and II of the First Schedule and appointed by the Minister, from amongst three persons nominated by each of the organizations; and
- (g) one member appointed by the Minister to represent groups with special interests in the construction industry.

(2) The Minister may, by notice in Gazette, amend the First Schedule.

(3) The members referred to under subsection (1) (b) (c) and (d) and (e) may in writing, designate any officer not below the level of Deputy Secretary to represent them on the Board.

(4) A person nominated by the associations set out in Part II of the First Schedule shall qualify for appointment as a member of the Board under paragraphs (1)(f) and if such person is the holder of a Kenya Certificate of Secondary Education or equivalent qualification and has at least ten years' practical experience in the construction industry.

(5) The chairperson and members of the Board, other than the *ex-officio* members, shall hold office for a period of three years from the date of appointment, but shall be eligible for re-appointment for one further term.

Vacation of office.

8. The office of a member of the Board, other than an *ex officio* member, shall become vacant if the member—

- (a) resigns his office by notice in writing addressed to the Minister;
- (b) is absent from three consecutive meetings of the Board without the permission of the chairperson;
- (c) is convicted of an offence by a court and sentenced to imprisonment for a term of six months or more without the option of a fine;
- (d) is convicted of an offence involving fraud, dishonesty or moral turpitude;
- (e) is unable, by reason of mental or physical infirmity, to discharge his functions as a member of the Board ;
- (f) is otherwise unable or unfit to continue serving as member of the Board, or
- (g) dies.

Conduct of business and affairs of the Board.

9. The conduct and regulation of the business and affairs of the Board shall be as provided in the Second Schedule, but subject thereto the Board may regulate its own procedure.

Remuneration of Board members.

10. (1) There shall be paid to the members of the Board such remuneration, fees or allowances for expenses as the Minister, in consultation with the Committee, may approve.

Delegation by the Authority.

11. The Board may, by resolution either generally or in any particular case, delegate to any of its committees or to any member, officer, employee or agent of the Board, the exercise of any of the powers or the performance of any of the functions or duties of the Board under this Act or under any other written law.

Executive director.

12. (1) There shall be an executive director of the Authority who shall be appointed by the Board and whose terms and conditions of service shall be specified in the instrument of appointment or otherwise in writing from time to time.

(2) A person shall be qualified for appointment under this section where such person is a holder of a degree from a recognized university in –

- (a) architecture ;
- (b) quantity surveying, or
- (c) engineering,

and is registered as a professional under the relevant law for the time being in force, and has at least ten years' experience in a management position in a private or public organization.

- (3) The executive director shall –
- (a) be the chief executive officer of the Authority and responsible to the Board for the day-to-day management of the affairs of the Authority; and
 - (b) be the Secretary to the Board and the Registrar of contractors.

Staff of the Board.

13. The Board may appoint such officers or other staff as may be necessary for the proper discharge of the functions of the Authority under this Act or any other written law, upon such terms and conditions of service as the Board may determine

PART III—TRADING AS A CONTRACTOR

Requirement for registration.

14.(1) A person shall not carry on the business of a contractor unless the person is registered by the Board under this Act.

(2) A person seeking registration under subsection (1) shall, in the case of a firm, be eligible for registration if at least one of the partners or directors of the firm possesses such technical qualifications, skills or experience as the Board may from time to time prescribe.

Meaning of "Contractor".

15. (1) For the purposes of this Act, a person carries on business as a contractor where such person, for reward or other valuable consideration, undertakes the construction, installation or erection, for any other person, of any structure situated below, on or above the ground, or other work connected therewith, or the execution, for any other person, of any alteration or otherwise to any structure or other work connected therewith, and undertakes to a supply-

- (a) the materials necessary for the work, or is authorized to exercise control over the type, quality or use of the materials supplied by any other person;
- (b) the labour necessary for the work, or is authorized on behalf of the person for whom the work is undertaken or any other person, to employ or select workmen for employment for the purposes of the execution of the work, whether under a contract of service or otherwise:

Provided that a person shall not be deemed to be a contractor if the work undertaken—

- (i) does not incur a cost exceeding such sum or sums as the Board may from time to time determine; or
- (ii) consists of a residential house for private use, not requiring a structural design.

(2) The Board shall register eligible contractors to undertake any of the classes of contracted works set out in the Third Schedule depending on their knowledge and experience.

(3) The Minister may by notice in the Gazette amend the Third Schedule.

Application for
Registration.

16. (1) A person or firm may apply to the Board for registration as a contractor for purposes of this Act.

(2) An application for registration shall be in the prescribed form and shall be accompanied by the prescribed fee, and shall demonstrate to the satisfaction of the Board that the person, or, in the case of a firm, at least one director or partner thereof—

- (a) is the holder of the minimum technical qualifications and skills prescribed by the Board for the class of contract works in respect of which registration is sought;
- (b) has the necessary experience prescribed by the Board in works involving construction, erection, installation, alteration or any other activity connected therewith;
- (c) has professional and general conduct which in the opinion of the Board, makes the person suitable to be registered under this Act; and
- (d) has the necessary plant and equipment for the category of works for which the registration is sought.

(3) The Board may refuse to register a person as a contractor if in its opinion that person—

- (a) does not meet the conditions stated in subsection (2);
- (b) is a member of a consulting firm providing architectural, quantity surveying or engineering

services, unless the person is authorized to seek such registration by the respective registration board; or

(c) is a person whose registration as a contractor shall result in conflict of interest with his employer.

(4) Upon registration, the person shall be issued with a certificate of registration indicating the registration number, the class of works for which registered, the date of registration and duration of registration.

(5) The certificate issued under subsection (3) shall remain the property of the Authority and shall be withdrawn and returned to the Authority upon suspension or cancellation of the registration of the holder.

Registration of foreign contractors.

17. (1) The Board may accredit a firm incorporated outside Kenya to carry out construction works in Kenya, for a prescribed period where the firm meets the conditions prescribed by the Board and satisfies the Board that the firm -

(a) intends to be present in Kenya only for the purpose of carrying out the specific works for which it has been contracted, for which, the sum payable is not less than the sum prescribed by the Board for the class of works in respect of which registration is sought;

(b) has a certificate of compliance from the Registrar of Companies showing that it is, or immediately prior to entering Kenya, was, trading as a contractor in the capacity which satisfies the Board with respect to its suitability to serve the public as a qualified contractor; and

(c) has lodged an affidavit with the Board to the effect that, once the contracted works are completed and the period of defects liability or maintenance has elapsed, it shall wind up business and shall not engage itself in the construction business within Kenya.

(2) The Board may require an applicant under this section to appear before it and produce documentary evidence of its competence in executing construction works immediately prior to its entry in Kenya.

(3) Registration of a firm under this section shall entitle it to undertake work only for the period of time prescribed by the Board in subsection (1), and on the expiry of that period that firm

shall cease to be so registered, and shall return the registration certificate to the Board.

(4) A firm registered under this section shall during the period of the contracted works, and in relation to things done or omitted to be done in the course of the contracted works, be treated as being duly registered under this Act as a contractor.

Registers of Contractors.

18.(1) The Registrar shall keep and maintain registers in which the name of every registered contractor shall be entered as soon as practicable after being approved by the Board for registration.

(2) The register shall contain, in respect of every person or firm—

- (a) the date of registration;
- (b) the physical and postal address;
- (c) the registration number;
- (d) the class of works for which the person is registered;
- (e) the capital and other financial resources;
- (f) tools, plants and equipment;
- (g) the key managerial, professional or technical and other personnel;
- (h) names and qualifications of directors or partners, who are technically qualified or experienced in the relevant works as prescribed by the Board;
- (i) in the case of an individual, his qualifications or skills and experience;
- (j) the annual turnover of construction activities;
- (k) the duration of registration;
- (l) the type of registration; and
- (m) any other particulars which the Board may, from time to time, direct.

(3) The Registrar shall maintain separate registers in

respect of the different classes of works, and shall record any changes in any of the particulars set out under subsection (1).

Publication of registers and lists.

19. (1) The Registrar shall by notice published in the Gazette, as soon as practicable after registration, publish the names and particulars of all persons registered by the Board, and shall, as soon as practicable after the 1st January and the 1st June in each year, publish in the Gazette the names and particulars of all contractors whose names remain on the register as at those dates.

Publication *prima facie* evidence of registration.

20. (1) Publication of the name of a person in the Gazette under section 19 shall be *prima facie* evidence that the person is registered under this Act.

(2) The registers, and any lists, copies, or extracts thereof, which are duly certified by the executive director shall be accepted in all courts and tribunals or other bodies authorized to receive evidence of the facts stated in them.

(3) Any person may inspect the register and any document relating to any entry in it and may obtain from the Registrar a copy of an extract from the register for any document on payment of a prescribed fee.

Inquiries by the Board

Inquiry into conduct of contractors.

21.(1) The Board may institute an inquiry into the conduct of a contractor on its own initiative or upon receipt of a complaint addressed to the Board in writing, made by or on behalf of any person alleging unprofessional conduct on the part of a registered person.

(2) The Board may conduct such inquiry or refer it to a subcommittee appointed by the Board for the purpose.

(3) Upon receipt of a complaint against a contractor, the Board shall inform the person complained of, giving the grounds of the complaint, by notice sent to the contractor's last address acknowledged by the Registrar.

(4) The Board may call upon the contractor whose conduct is complained of or is under investigation to file, within a specified period, an explanation in answer to the complaint, and may require such explanation to be verified by affidavit.

(5) The Board may summon before it or before a subcommittee established for the purpose, any contractor against whom a complaint is lodged or whose conduct may appear to the Board to require investigation, and may call upon such contractor to produce any document, contract, book, paper, specification, quantities or other writing in that contractor's control in any way relating to or concerning the complaint or matter under investigation, and may hear any evidence and inspect any document which the complaint or the party complained against may desire to adduce.

(6) The contractor against whom a complaint is made shall have the right to appear before the Board and to be heard either personally or through his advocate, and may call such evidence and produce such documents as may be relevant.

(7) Any contractor who, having been served with a summons or an order issued under the provisions of subsection (5), fails without sufficient cause—

(a) to answer fully and satisfactorily to the best of his knowledge and belief all questions put to him by or with the concurrence of the Board; or

(b) to produce any documents in his possession or under his control which are specified in the order,

commits an offence and is liable upon conviction to a fine not exceeding ten thousand shillings or to imprisonment for a term not exceeding one year or to both.

(8) Any person giving evidence before the Board shall in respect of any evidence given by him or any document produced by him, be entitled to all privileges to which he would be entitled as a witness before the High Court.

(9) The Board, having inquired into the alleged misconduct of any Contractor, may—

(a) caution the Contractor;

(b) direct the to take such action as it may deem appropriate in the circumstances;

(c) direct that the registration of the Contractor be suspended for such period as it may specify; or

(d) direct that the name of the contractor be removed from the register.

Suspension.

22. (1) The Board shall have power to suspend any contractor if such or —

- (a) is convicted of an offence under this Act;
- (b) is found guilty of any act or omission amounting to improper, disgraceful conduct or gross professional misconduct, after due inquiry held by the Board; or
- (c) has breached the regulations or by-laws of the Authority.

(2) In addition to the power to suspend registration given under subsection (1) the Board may—

- (a) caution or censure a registered contractor;
- (b) direct that the registration of the contractor be suspended for such period as it may specify;
- (c) direct that the contractor's name be deleted from the Register; or
- (d) take legal action against the registered contractor.

Deletion of name.

23. (1) The Board may at any time direct that the name of a registered contractor be deleted from the register where that contractor —

- (a) fails, within a period of six months from the date of an inquiry sent by the Registrar by registered letter to the address appearing in the register against his name, to notify the Registrar of his current address;
- (b) requests that the name be deleted from the register, in which case that contractor may be required to satisfy the Board by swearing an affidavit certified by a commissioner for oaths and lodged with the Registrar that no criminal proceedings under section 20 or 21 of this Act are being, or are likely to be, taken against the contractor;
- (c) fails to pay annual subscription fees for two consecutive years;
- (d) fails to meet the registration criteria set by the Authority;
- (e) fails to discharge the duties, responsibilities and obligations of a contractor;

(2) The Registrar shall delete the name of every deregistered contractor from the register.

(3) Except in the circumstances specified in subsection(1)(a) and subsection (2), the deletion of the name of any contractor from the register shall be notified by the Registrar to that contractor by a recorded delivery or a registered letter to the address appearing in the register against his name immediately prior to the deletion.

(4) A contractor whose name has been deleted from the register under this section shall, with effect from the date of the deletion, cease to be registered for the purpose of this Act, and shall be obliged to immediately surrender to the Board the certificate of registration for cancellation.

(5) Where the name of any contractor has been deleted from the register, that contractor shall not be registered afresh under any other name.

Powers of the Board
with regard to register.

24. (1) Where the name of any contractor has been deleted from the register such name shall not be restored to the register except on the direction of the Board.

(2) Where the name of any contractor has been deleted from the register or the contractor has been suspended in terms under 22, the Board may, either of its own motion or on application in the prescribed manner by the contractor concerned, and in either case after holding such inquiry as the Board may deem fit, direct that—

- (a) the deletion of the contractor's name from the register be confirmed ;
- (b) the name of that contractor be restored to the register; or
- (c) the suspension of the contractor be lifted.

(3) A direction by the Board under subsection (2) may include a provision of the date for -

- (i) the restoration of the contractor's name to the register;
- (ii) the lifting of the suspension of the contractor; or
- (iii) the payment by the contractor of such penalty, not exceeding the fee payable for registration, as the Board may determine.

(4) Any contractor aggrieved by a decision of the Board to—

- (a) refuse to register the contractor;
- (b) delete the contractor's name from the register; or
- (c) suspend the contractor;

may appeal to the Appeals Board against the decision of the Board and the Appeals Board may give such directions in the

matter as it deems proper.

(5) The Board may appear as respondent and be heard on any appeal against its decision and, for the purposes of enabling directions to be given as to the costs of any appeal, the Board shall be deemed to be a party thereto, whether or not it shall appear at the hearing of the appeal.

PART IV—APPEALS BOARD

Establishment.

25. (1) There is established a board to be known as the National Construction Appeals Board (hereinafter referred to as “the Appeals Board”).

(2) The Appeals Board shall consist of the following persons, who shall be appointed by the Minister—

(a) a chairperson, being an advocate of the High Court of Kenya, who shall be nominated by the Attorney-General;

(b) a person with professional knowledge and experience in architecture, quantity surveying, engineering, building surveying or project management; and

(c) a person nominated by the Chartered Institute of Arbitrators (Kenya Chapter).

(3) An appeal shall lie to the Appeals Board at the suit of any person aggrieved by a decision of the Board under section.

(4) A person aggrieved by the decision of the appeals Board may appeal to the High Court.

Board may make the rules

26. The Appeals Board may make rules for or with respect to the filing, hearing and disposal of appeals and other matters before it.

Expenses of the Appeals Board.

27. The expenses of the Appeals Board shall be provided by the Ministry.

PART V – FINANCIAL PROVISIONS

Funds of the Authority.

28. The funds of the Authority shall consist of –

(a) such income as may be provided by Parliament for the purposes of the Authority;

- (b) such monies as may accrue to the Authority in the performance of its functions under this Act;
- (c) all the proceeds of the levy imposed under section 29; and
- (d) all monies from any other source provided for or donated or lent authority.
- Imposition of levy. **29.** (1) The Minister may, by notice in the Gazette, impose a levy to be known as the construction levy on construction work carried out by persons registered under this Act.
- (2) The levy shall be in an amount not exceeding an equivalent of 0.25% of the value of any contract whose value exceeds five million shillings.
- (3) The Minister may make regulations prescribing the manner of payment of the levy.
- Financial year. **30.** The financial year of the Authority shall be the period of twelve months ending on the thirtieth June in each year.
- Annual Estimates. **31.** (1) At least three months before the commencement of a financial year, the Board shall cause to be prepared the estimates of revenue and expenditure of the Authority for that year.
- (2) The annual estimates shall make provision for all estimated expenditure of the Authority for the financial year, and, in particular, shall make provision for—
- (a) the payment of salaries, allowances, pension gratuities, and other changes in respect of the staff of the Authority;
- (b) proper maintenance of the buildings and grounds of the Authority; and
- (c) the maintenance, repair and replacement of the utilities, equipment and other property of the Authority.
- (3) The annual estimates shall be approved by the Board before the commencement of the financial year to which they relate, and shall be submitted to the Minister for approval, and thereafter the Authority shall not increase or decrease the annual estimates except with the authority of the Minister.
- The National Construction Authority Fund. **32.** (1) There shall be established a Fund to be known as the National Construction Fund, which shall vest in the Authority.
- (2) There shall be paid into the Fund—

- (a) the initial budgetary provision by the Government as start-up capital for the establishment of the Authority;
- (b) the charges levied on contractors on services given by the Authority;
- (c) such moneys or assets as may accrue to or vest in the Authority in the course of the exercise of its powers or the performance of its functions under this Act or under any other written law;
- (d) all proceeds from the levy imposed under section 26; and
- (e) all moneys from any other source provided for or donated or lent to the Authority;

(3) All receipts, savings and accruals for the Fund and the balance of the Fund at the end of the financial year shall be retained for the purposes for which the Fund is established.

(4) There shall be paid out of the Fund any expenditure incurred by the Authority in the exercise of its powers or the performance of its functions under this Act.

(5) The Board may with the approval of the Minister, set a ceiling of the money which may be spent on recurrent expenditure in any one year.

Accounts and audit.

33. (1) The Board shall cause to be kept all proper books and records of account of the income, expenditure and assets of the Authority.

(2) Within a period of three months from the end of each financial year, the Authority shall submit to the Controller and Auditor General the accounts of the Authority together with—

- (a) a statement of the income and expenditure of the Authority during that year; and
- (b) a statement of the assets and liabilities of the Authority on the last day of that year.

No 12 of 2003

(3) The accounts of the Authority shall be audited and reported upon in accordance with the Public Audit Act, 2003.

(4) The Authority shall ensure that in any financial year expenditure and commitments from the Account shall not exceed

the annual income of the Fund together with any surplus income brought forward from a previous year.

Investment of funds.

34. (1) The Authority may, with the approval of the Minister—

- (a) invest any of its surplus funds in Government securities;
- (b) place or deposit with any banks quoted on an approved securities exchange in Kenya as it may determine, any moneys not immediately required for the purposes of the Authority.

Cap. 485A.

(2) In this section, “approved securities exchange” means a securities exchange approved under the Capital Markets Act.

PART VI—MISCELLANEOUS

Protection from liability.

35. (1) No matter or thing done by a member of the Board or any officer, employee or agent of the Authority shall, if the matter or thing is done *bona fide* for executing the functions, powers or duties of the Authority under this Act, render the officer, employee or agent or any person acting under their direction liable to any action, claim or demand whatsoever.

(2) The provisions of subsection (1) shall not relieve the Authority of the liability to pay compensation or damages to any person for any injury to him, his property or any of his interests caused by the exercise of the powers conferred on the Authority by this Act or by any written law or by the failure, whether wholly or partially, of any works.

Common seal.

36. (1) Subject to this section, the common seal of the Authority shall be kept in the custody of the Executive Director or of such other person as the Board may direct, and shall not be used except upon the order of the Board.

(2) The common seal of the Authority shall be authenticated by the signature of the chairperson and the executive director.

(3) The common seal of the Authority, when affixed to any document and duly authenticated under this section, shall be judicially and officially noticed, and, unless the contrary is proved, the necessary order or authorization of the Council under this section shall be deemed to have been duly given.

Signification of documents.

37. All documents other than those required by law to be under seal made on behalf of the Board shall be signified by the

hand of the chairman of the Board, the Executive Director, or any other member of the Council specifically authorized by the Council in that behalf.

Protection of name.

38. Any person who, without the written consent of the Board, uses the words “National Construction Authority” in furtherance of , or as, or in connection with , any advertisement for any trade, business, calling or profession, commits an offence and is liable on conviction to imprisonment for a term not exceeding twelve months or a fine not exceeding thirty thousand shillings or to both such fine and imprisonment.

Power to dissolve Board.

39. Notwithstanding any other provision of this Act, the Minister may by notice in the Gazette dissolve the Board where the Board performs its functions in a manner which is inconsistent with this Act.

Power to make Regulations.

40. (1) The Minister may in consultation with the Board, make regulations generally for the better carrying out of the purposes of this Act.

(2) Without prejudice to the generality of the foregoing, regulation made under this section may provide for—

- (a) the manner of payment of the levy imposed under section 29;
- (b) the manner of service of any notice required under Act;
- (c) the fees and charges to be paid in respect of any matter required for purposes of this Act;
- (d) the manner and forms of accreditation and certification of contractors, skilled construction workers and construction site supervisors;
- (e) the responsibilities and control of the officers and servants of the Authority;
- (f) the performance of the functions, the exercise of the powers and discharge of the duties of the Authority under this Act, and
- (g) any other matter to give effect to the provisions of this Act.

FIRST SCHEDULE**(S.7(1)(f))****Bodies to Nominate Board members****PART I**

1. Architectural Association of Kenya;
2. The Institution of Engineers of Kenya;
3. The Institute of Quantity Surveyors of Kenya;
4. Law Society of Kenya.

PART II

1. The Kenya Federation of Master Builders,
2. The Kenya Association of Building and Civil Engineering Contractors
3. The Roads and Civil Engineering Contractors Association.

SECOND SCHEDULE**(S.9)****CONDUCT OF THE BUSINESS AND AFFAIRS OF THE BOARD**

1. The Board shall meet at least four times in every financial year and not more than two months shall elapse between the date of one meeting and the date of the next meeting.
2. Notwithstanding paragraph 1, the chairperson may at any time, and shall, within one month of the receipt by him of a written request signed by at least seven members of the Board, convene a special meeting of the Board.
3. The quorum for the conduct of the business of the Board shall be seven members.
4. The chairperson shall preside at every meeting of the Board at which he is present, but in the absence of the chairperson the members present shall elect one among their number to preside, and such member shall, as concerns that meeting, have all the powers of the chairperson.
5. The decisions of the Board shall be carried by the

votes of a majority of the members present, but in the case of an equality of votes the chairperson or person presiding shall have a casting vote.

6. The members may appoint committees from among themselves or otherwise, to carry out such general or special functions as may be specified by the Board.

7. Any member who has a direct or indirect interest in any decision to be taken on any specific matter by the Board, shall disclose the nature of such interest at the meeting of the Board where such decision is being taken, and the disclosure shall be recorded in the minutes of the meeting, and if majority of the members of the Board believe that such member's interest in the matter is such as to influence his judgment, he shall not participate in the deliberation or the decision of the Board on such matter.

8. Except as provided in this Schedule, the Board may regulate its own procedure.

THIRD SCHEDULE

(S.15(2))

CLASSES OF CONTRACT WORKS

A—Building Works

- (a) General Building Contractor;
- (b) Carpentry/Joinery;
- (c) Painting;
- (d) Masonry;
- (e) Reinforced masonry works;
- (f) Specialized building works.

B—Civil Engineering

- (a) Roadworks;
- (b) Structural Works;
- (c) Boreholes;
- (d) Site Investigation Works;
- (e) Sewers.

C – Electrical Engineering Services

- (a) Electrical Installation;
- (b) Electronic
 - (i) Telecommunications 9PABX, intercoms and telephone wiring);

- (ii) Electronic communications (public address systems and conferences systems);
- (iii) Road Communications;
- (iv) Structured Cabling and computer networking Installations;
- (v) Security Surveillance Systems (CCTV and intruder Alarm systems)
- (c) Lift and Escalators Installation;
- (d) Generating Plants and Control Panels;
- (e) Solar Power Generation;
- (f) Photovoltaic Installation.

D—Mechanical Engineering Services

- (a) Plumping, Drainage and Sanitary Fittings;
- (b) Refrigeration, Air-Conditioning and Ventilation;
- (c) Kitchen and Laundry Equipment and refuse disposal systems;
- (d) Boilers, Incinerators and Pressure Vessels;
- (e) Solar Heating Systems;
- (f) Water Tanks, Treatment Plant and Pumping plant;
- (g) Compressed Air, Hydraulic, LP and Medical Gas Installation;
- (h) Cranes and Hoists;
- (i) Fire Engineering Services;
- (j) Health club facilities;
- (k) Borehole equipment;
- (l) Hospital Equipment;
- (m) Mobile shelving.

MEMORANDUM OF OBJECTS AND REASONS

The main purpose of this Bill is to provide a legal and institutional framework for the development of the local construction industry. This will be achieved through capacity building and training and the regulation of contractors.

Part I of the Bill contains preliminary provisions.

Part II of the Bill establishes and incorporates the National Construction Authority and assigns functions to it. The Authority is mandated to oversee the construction industry and co-ordinate its development. Among its functions are the promotion of the development of the industry, registration of contractors, the standardization and improvement of construction techniques and materials and accreditation and certification of skilled construction workers and construction site supervisors. The Authority is empowered to, among other things, establish or promote the establishment of construction companies.

Under this Part is established the Authority whose membership comprises representatives of professional and other construction-related organizations and representative of a special interest group.

Part III has provisions on trading as a contractor.

Clause 15 defines the activities to which the Bill relates.

The Part has provisions on the registration of local and foreign contractors and the conditions attaching to each.

The Board is empowered to carry out inquiries into the conduct of registered contractors and impose sanctions where appropriate, including suspension of registration and deletion of the offending contractor's name from the register.

Part IV contains the financial provisions. These include the powers of the Minister to impose a levy on construction work, and the establishment of a Fund into which the same and other funds of the Authority should be paid.

Part V has several miscellaneous provisions, including the power of the Minister to dissolve the Board where it acts in a manner inconsistent with the enacted provisions, and the power to make regulations.

The First Schedule to the Bill has the list of bodies which may nominate members to the Board.

The Second Schedule provides for the conduct of the business of the Board.

The Third Schedule specifies the classes of works in respect of which a contractor may be registered to operate under the Act.

The enactment of this Bill shall occasion additional expenditure of public funds in the first three years after its enactment, which shall be provided for in the estimates. It is expected that thereafter the Authority shall become self-sustaining from its revenue.

Dated the 4th January, 2011.

C. M. OBURE,
Minister for Public Works.